# Fiscal Year 2021

# **Review of Operations**

**Transitional Long-term Benefit Fund** 



[DISCLAIMER] When there are any discrepancies between the original Japanese version and the English translation version, the original Japanese version shall prevail.

#### [Abbreviations]

**Local Public Service Mutual Aid Associations:** Collectively means the Mutual Aid Association of Prefectural Government Personnel, the Japan Mutual Aid Association of Public School Teachers, the Japan Police Personnel Mutual Aid Association, the Mutual Benefit Association for Tokyo Metropolitan Government Employees, the National Federation of Mutual Aid Associations for Municipal Personnel and the Pension Fund Association for Local Government Officials.

**Member associations:** Collectively means the Mutual Aid Association of Prefectural Government Personnel, the Japan Mutual Aid Association of Public School Teachers, the Japan Police Personnel Mutual Aid Association, the Mutual Benefit Association for Tokyo Metropolitan Government Employees and the National Federation of Mutual Aid Associations for Municipal Personnel.

National Federation: National Federation of Mutual Aid Associations for Municipal Personnel

**Association:** Pension Fund Association for Local Government Officials

KKR: Federation of National Public Service Personnel Mutual Aid Associations

**PMAC:** Promotion and Mutual Aid Corporation for Private Schools of Japan

**GPIF:** Government Pension Investment Fund

**EPI Act:** Employees' Pension Insurance Act (Act No. 115 of 1954)

**Unification Act:** Act for Partial Revision of the Employees' Pension Insurance Act Relating to the Unification of Employees' Pension System (Act No. 63 of 2012)

**Local Public Officers, etc. Mutual Aid Association Act:** Local Public Officers, etc. Mutual Aid Association Act (Act No. 152 of 1962)

Order for Enforcement of Local Public Officers, etc. Mutual Aid Association Act:
Order for Enforcement of Local Public Officers, etc. Mutual Aid Association Act (Cabinet Order No. 352 of 1962)

Regulation for Enforcement of Local Public Officers, etc. Mutual Aid Association Act: Regulation for Enforcement of Local Public Officers, etc. Mutual Aid Association Act (Ministerial Order of Ministry of Home Affairs No. 20 of 1962)

Implementation Procedures for Local Public Officers, etc. Mutual Aid Association Act: Implementation Procedures for Local Public Officers, etc. Mutual Aid Association Act (Ministerial Order of Prime Minister's Office, Ministry of Education, Science and Culture and Ministry of Home Affairs No. 1 of 1962)

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# Fiscal Year 2021 Investment Results (Overview)



# Investment return:

5.27%

(Modified total return after the deduction of fees, etc.)



# Investment income: ¥1,296.9 billion

(Investment income after the deduction of fees, etc.)



# Value of investment assets:

(As of the end of March 2022)

¥25,104.6 billion

(Market value)

As pension investment funds are intended for long-term investment, the investment status must be judged from the long-term perspective.

As investment income is based on the market value as of the end of FY2021, it should be kept in mind that it includes valuation gains/losses, which means it may change depending on market movements.

# Section 1

### **Administration and Investment of Funds in FY2021**



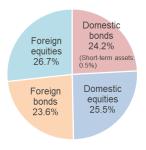
#### **Investment results**

### (1) Asset mix

The asset mix changed as follows as a result of market value fluctuations and rebalancing, among other factors.

(Unit: %) Fiscal Year 2021 Benchmark End of FY2020 portfolio End of Q1 End of Q2 End of Q3 End of FY Domestic bonds 24.5 24.2 24.7 24.2 25.0 (0.2)(0.5)Short-term assets (0.5)(0.4)(0.3)Domestic equities 25.7 25.2 26.2 25.2 25.5 25.0 Foreign bonds 23.4 23.6 23.3 23.6 23.6 25.0 Foreign equities 26.3 27.0 25.8 27.2 26.7 25.0 Total 100.0 100.0 100.0 100.0 100.0 100.0

Composition by Investment Asset Class (as of end of FY2021)



<sup>(</sup>Note 1) Deviation tolerances from the benchmark portfolio are  $\pm 20\%$  for domestic bonds,  $\pm 12\%$  for domestic equities,  $\pm 9\%$  for foreign bonds and  $\pm 11\%$  for foreign equities.

## (2) Investment return

The return (market value basis) came to 5.27% due to factors such as rises of foreign equities.

(Unit: %)

			Fis	cal Year 202	21	
		Q1	Q2	Q3	Q4	FY Total
(n	Return narket value basis)	2.65	0.95	2.88	-1.19	5.27
	Domestic bonds	0.41	0.10	-0.03	-1.08	-0.62
	Short-term assets	(-0.01)	(0.00)	(0.01)	(0.00)	(0.01)
	Domestic equities	-0.13	5.32	-1.60	-1.56	1.85
	Foreign bonds	1.69	-0.86	2.52	-1.33	1.95
	Foreign equities	8.33	-0.77	10.56	-0.82	17.39

(Unit: %)

		Fiscal Year 2021										
	Q1	Q1 Q2 Q3 Q4 FY Tot										
Realized return (book value basis)	1.66	1.74	1.51	1.44	6.35							

<sup>(</sup>Note 1) The return in each quarter is the period rate.

<sup>(</sup>Note 2) Due to rounding, the total sum of individual figures may not necessarily add up to 100%.

<sup>(</sup>Note 3) Real estate, loan, etc. are included in domestic bonds.

<sup>(</sup>Note 2) Unless otherwise specified, the return (market value basis) refers to the modified total return. (The same shall apply hereinafter.)

<sup>(</sup>Note 3) The return (market value basis) and the realized return (book value basis) represent the figure after the deduction of fees, etc.

## (3) Excess return

The return (market value basis) for overall assets was 5.27% and the composite benchmark return for overall assets was 5.48%. The excess return over the composite benchmark was -0.21%.

	Overall
	assets
Return (market value basis)	5.27%
Composite benchmark return	5.48%
Excess return	-0.21%

	Domestic bonds	Domestic equities	Foreign bonds	Foreign equities
Return (market value basis)	-0.62%	1.85%	1.95%	17.39%
Benchmark return	-1.22%	1.99%	1.89%	19.38%
Excess return	0.59%	-0.14%	0.06%	-1.99%

<sup>(</sup>Note) The composite benchmark return for overall assets is calculated by weight-averaging the benchmark returns for individual asset classes based on the shares in the asset mix of the benchmark portfolio.

## (4) Investment income

Investment income (market value basis) was ¥1,296.9 billion.

(Unit: JPY100M)

	(CTIRE OF T TOOM)							
		Fis	scal Year 20	21				
	Q1	Q2	Q3	Q4	FY Total			
Investment income (market value basis)	6,442	2,367	7,204	-3,044	12,969			
Domestic bonds	244	58	-16	-664	-378			
Short-term assets	(-0)	(0)	(0)	(0)	(0)			
Domestic equities	-79	3,330	-1,058	-1,012	1,181			
Foreign bonds	968	-505	1,478	-804	1,137			
Foreign equities	5,309	-516	6,800	-564	11,030			

(Unit: JPY100M)

	Fiscal Year 2021									
	Q1	FY Total								
Realized income (book value basis)	3,254	3,436	3,010	2,890	12,590					

(Note 1) The investment income (market value basis) represents the income after the deduction of fees, etc.

(Note 2) The investment income (market value basis) represents the realized income (book value basis) adjusted for the effects of changes in valuation gains/losses based on market value.

(Note 3) Realized income (book value basis) represents the sum of trading profits/losses and interest and dividend income, etc. after the deduction of fees, etc.

(Note 4) Due to rounding, the total sum of individual figures may not necessarily add up to the FY total.

# (5) Value of assets

Value of investment assets (market value basis) was \(\frac{4}{25}\),104.6 billion.

(Unit: JPY100M)

														(0)	it: JPY100M)
	_	- I - ( E)(000	10						Fiscal Y	ear 2021					
	-	nd of FY202	20		End of Q1			End of Q2		End of Q3			End of FY		
	Book value	Market value	Valuation gains/losses												
Domestic bonds	58,376	59,608	1,232	58,604	60,065	1,461	60,368	61,608	1,240	60,177	61,349	1,173	60,240	60,633	393
Short-term assets	(1,204)	(1,204)	(0)	(445)	(445)	(0)	(924)	(924)	(0)	(725)	(725)	(0)	(1,226)	(1,226)	(0)
Domestic equities	45,707	62,673	16,966	46,188	62,443	16,254	46,476	65,476	19,000	47,547	64,293	16,746	49,422	64,117	14,695
Foreign bonds	54,880	57,075	2,195	55,497	58,562	3,065	55,936	58,149	2,213	56,900	60,077	3,177	57,536	59,207	1,671
Foreign equities	36,536	64,036	27,500	36,101	66,959	30,858	35,772	64,313	28,542	35,615	69,286	33,671	35,575	67,088	31,513
Total	195,499	243,393	47,893	196,390	248,028	51,638	198,551	249,546	50,995	200,238	255,005	54,767	202,773	251,046	48,273

Allocation changes of each asset class as a result of rebalancing

(Unit: JPY100M)

	Domestic bonds	Domestic equities	Foreign bonds	Foreign equities
Amount of funds allocated/withdrawn	1,403	262	995	-7,976

(Note) The amount of funds allocated or withdrawn is the amount of cash balance (cash-in and cash-out) other than investment income.

## (6) Fees

The amount of fees totaled \$13.1 billion. The fee rate relative to the value of investment assets came to 0.05%.

(Unit: JPY100M, %)

(Unit: JP Y 100M, %							
	Fiscal Y	ear 2021					
	Fee	Fee rate					
Domestic bonds	13	0.02					
Domestic equities	47	0.07					
Foreign bonds	18	0.03					
Foreign equities	53	0.08					
Overall assets	131	0.05					

(Note 1) Fees include management fees and custodian fees related to entrusted investment.

(Note 2) Fee rate = fee amount/month-end market value average balance

## 2

### Risk management

### (1) Approach to risk management

Generally speaking, "risk" refers to the "possibility of an incident that could have a negative impact on an organization's goals and objectives." In the field of asset investment, "risk" refers to the range of fluctuations of expected return on investment. Risk in this sense includes not only the possibility of failing to secure the required yield but also the range of fluctuations of return on investment due to various risks, such as interest rate risk, price fluctuation risk, credit risk, and liquidity risk.

Therefore, for asset investment, it is important to consider various risks commensurate with investment from a long-term perspective.

The Local Public Service Mutual Aid Associations (the "Associations"), in accordance with the implementation policy for risk management concerning investment of the fund, appropriately implement risk management concerning investment in consideration of the following points: that investment of funds should be made safely and efficiently from a long-term perspective; that diversified investments should be maintained in principle; and the characteristics of a closed pension plan which receives no new contribution income.

#### Implementation policy for risk management concerning investment of the fund (excerpt)

#### 1 Basic approach concerning risk management

The Mutual Aid Association of Prefectural Government Personnel, the Japan Mutual Aid Association of Public School Teachers, the Japan Police Personnel Mutual Aid Association, the Mutual Benefit Association for Tokyo Metropolitan Government Employees, the National Federation of Mutual Aid Associations for Municipal Personnel, and the Pension Fund Association for Local Government Officials (the "Association") appropriately conduct risk management related to the investment of their funds in light of the following matters.

- (i) Investment of funds should be made safely and efficiently from a long-term point of perspective.
- (ii) A benchmark portfolio should be developed and investment of funds should be made on the principle of managing funds through appropriate diversification across multiple asset classes with different risk/return profiles and other characteristics (hereinafter referred to as "diversified investment").
- 2 Risk management implementing entities and subjects of management
- (3) Transitional Long-term Benefit Fund
  - (i) The Association conducts risk management for investment of the Transitional Long-term Benefit Adjustment Fund and the Transitional Long-term Benefit Association Reserve Fund (hereinafter referred to as "Transitional Long-term Benefit Fund").
  - (ii) The member associations conduct risk management for investment of the Transitional Long-term Benefit Association Reserve Fund (in the case of the Association, the Transitional Long-term Benefit Adjustment Fund).

### (2) Risk management efforts

#### ■Management of the deviation of the asset mix

Investment based on the benchmark portfolio requires the management of various risk factors. Therefore, in order to secure profits in line with the benchmark portfolio from the long-term perspective, it is important, in particular, to manage the degree of deviation of the asset mix of the actual portfolio from that of the benchmark portfolio.

As the asset mix constantly changes due to asset price fluctuations, the Associations keep track of the status of the deviation of the asset mix of the actual portfolio from that of the benchmark portfolio and manage the actual portfolio so as to keep the degree of deviation within a certain range (deviation tolerance). In this way, the Associations check whether or not there are problems such as a deviation from the benchmark portfolio in excess of the deviation tolerance.

#### ■Monitoring of market risk, etc.

The Associations monitor downside risks by using the value at risk approach, which measures the maximum probable amount of losses, and stress tests, which conduct simulations assuming the application of certain shocks to markets.

As they also use active investment in their investment of funds, the Associations seek to earn an excess rate of return over the benchmark by diversifying investment strategies and investment issues within each asset class.

Therefore, the Associations monitor the status of market risk (price volatility risk, etc. in each asset market), credit risk (default risk), etc. with respect to each asset class, mainly from the viewpoint of difference from the benchmark for each asset class.

#### ■Management of entrusted investment management institutions, etc.

The Associations manage liquidity risk (risk that purchasing and selling assets will become difficult due to a decline in trading volume) from the viewpoint of revising asset allocations (rebalancing) and smooth conversion of assets into cash. In addition, as the Associations entrust the operation of some investment-related activities to external institutions, the Associations monitor the status of management (status of risk management and asset administration) of the institutions to which they entrust asset management or asset administration (entrusted investment management institutions and asset administration institutions), from the viewpoint of smooth operation by individual institutions.

#### ■Reporting on the status of risk management and improvement measures implemented

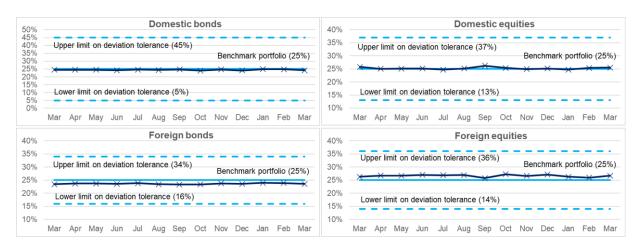
The status of risk management and improvement measures implemented are reported to the committees of specialists and the Governing Council.

# (3) Status of risk management

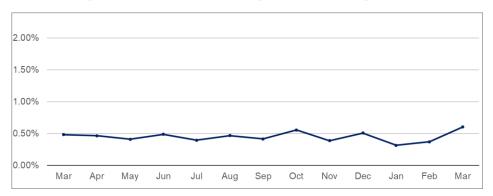
The shares in the asset mix concerning all asset classes—domestic bonds, domestic equities, foreign bonds and foreign equities—stayed within the deviation tolerance.

The estimated tracking error concerning overall assets stayed stable throughout the fiscal year as the asset mix remained stable.

#### [Changes in the asset mix]



#### [Changes in the estimated tracking error concerning overall assets]



(Note) The estimated tracking error concerning overall assets represents the tracking error concerning the benchmark portfolio (composite benchmark).

### 3

### Stewardship activities

### (1) Overview of the Associations' stewardship activity

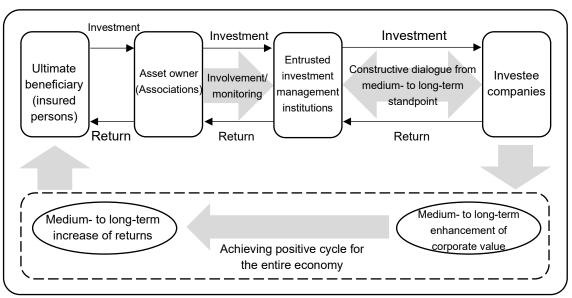
"Stewardship activities" refers to the activities of institutional investors to increase medium- to longterm investment returns for their clients and beneficiaries by encouraging improvements in corporate value and sustainable growth of investee companies through means such as engagement (i.e. constructive "purposeful dialogue" based on a deep understanding concerning the investee companies, their business environment, and other factors as well as consideration for their sustainability according to the investment strategy).

Stewardship activities include the exercise of shareholders' voting rights and engagement.

The Associations are required to fulfill their fiduciary responsibility of increasing the value of their assets for the insured persons over the long term and social responsibility as public pension funds. In this connection, the Associations have been proactively committed to effective stewardship activities.

The Associations instruct entrusted investment management institutions to exercise shareholders' voting rights after making appropriate judgment suited to the conditions of the investee companies because it is difficult for the Associations to make judgment concerning the details of companies' management decisions.

#### [Stewardship Activities]



Prepared based on the documents distributed at the 1st meeting (Jan. 2017) of the Council of Experts on the Stewardship Code (Financial Services Agency)

The Associations have established the Corporate Governance Principles and the Guidelines for Exercising Shareholders' Voting Rights, and have made clear the approach to exercise shareholders' voting rights. The Associations require entrusted investment management institutions to exercise voting rights in accordance with these principles and guidelines. In addition, the Associations have made clear their activities to fulfill the stewardship responsibilities in the Administration and Investment Policy for the Transitional Long-Term Benefits (TLTB) Adjustment Fund.

Moreover, in May 2014, the Associations signed up to Japan's Stewardship Code and clarified their approach to stewardship activities.

# (2) Results of the exercise of voting rights (domestic equities)

Regarding the Transitional Long-term Benefit Fund, the Associations exercised voting rights through 22 investment management institutions entrusted with domestic stock investment, with respect to a total of 36,206 companies which settled accounts between April 2020 and March 2021. The number of proposals for which voting rights were exercised was 120,835.

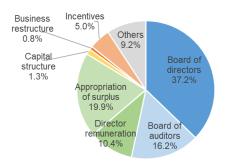
Of the 120,835 proposals, 25,590 (including 2,782 shareholder proposals) were voted against, translating into a vote-against rate of 21.2%. The vote-against rate concerning company proposals was 19.4%.

The vote-against rate came to 34.6% concerning proposals related to the board of directors/directors, 14.4% concerning proposals related to the board of auditors/auditors and 21.1% concerning proposals related to director remuneration, etc.

# Voting activity (Companies with accounting settlement between April 2020 and March 2021)

Number of propsals by type of proposer	Vote for		Vote		Abstentions	Total	
Number of propsals by type of proposer	vote ioi	Rate	against	Rate	Absteritions	Rate	TOTAL
Company proposal	95,017	80.6%	22,808	19.4%	0	0.0%	117,825
Shareholder proposal	228	7.6%	2,782	92.4%	0	0.0%	3,010
Total	95,245	78.8%	25,590	21.2%	0	0.0%	120,835
Ni	V-4- 4		Vote				Takal
Number of proposals by type of proposal	Vote for	Rate	against	Rate	Abstentions	Rate	Total
Board of directors/directors	29,373	65.4%	15,570	34.6%	0	0.0%	44,943
Board of auditors/auditors	16,720	85.6%	2,816	14.4%	0	0.0%	19,536
Director remuneration, etc.	9,945	78.9%	2,655	21.1%	0	0.0%	12,600
Appropriation of surplus	23,581	98.1%	463	1.9%	0	0.0%	24,044
Capital structure	735	47.3%	819	52.7%	0	0.0%	1,554
Takeover defense measures	35	4.6%	722	95.4%	0	0.0%	757
Capital increase or reduction	278	99.6%	1	0.4%	0	0.0%	279
Third party allotment of shares	116	93.5%	8	6.5%	0	0.0%	124
Acquisition of own shares	2	2.7%	72	97.3%	0	0.0%	74
Business restructure	945	99.7%	3	0.3%	0	0.0%	948
Incentives improvement for executives	5,153	85.1%	902	14.9%	0	0.0%	6,055
Other proposals	8,793	78.8%	2,362	21.2%	0	0.0%	11,155
Total	95,245	78.8%	25,590	21.2%	0	0.0%	120,835

#### Share by proposal subject



# (3) Results of the exercise of voting rights (foreign equities)

Regarding the Transitional Long-term Benefit Fund, the Associations exercised voting rights through 26 investment management institutions entrusted with foreign stock investment, with respect to a total of 21,096 companies which settled accounts between April 2020 and March 2021. The number of proposals for which voting rights were exercised was 200,507.

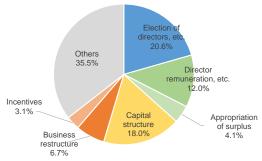
Of the 200,507 proposals, 25,496 (including 3,710 shareholder proposals) were voted against, translating into a vote-against rate of 12.7%. The vote-against rate concerning company proposals was 11.5%.

The vote-against rate came to 12.7% concerning proposals related to the election of directors, etc. and 16.9% concerning proposals related to director remuneration, etc.

# Voting activity (Companies with accounting settlement between April 2020 and March 2021)

April 2020 and Ma		,					
Number of propsals by type of proposer	Vote for	Rate	Vote against	Rate	Abstentions	Rate	Total
c.f. Company proposal	167,605	88.4%	21,786	11.5%	21,786	11.5%	189,535
c.f. Shareholder proposal	7,183	65.5%	3,710	33.8%	3,710	33.8%	10,972
Total	174,788	87.2%	25,496	12.7%	223	0.1%	200,507
Number of proposals by type of proposal	Vote for	Rate	Vote against	Rate	Abstentions	Rate	Total
Board of directors/directors	35,924	87.2%	5,249	12.7%	47	0.1%	41,220
Director remuneration, etc.	19,952	82.8%	4,068	16.9%	64	0.3%	24,084
Appropriation of surplus	8,114	99.4%	45	0.6%	7	0.1%	8,166
Capital structure	31,909	88.4%	4,167	11.5%	5	0.0%	36,081
Takeover defense measures	1,006	93.1%	74	6.9%	0	0.0%	1,080
Capital increase or reduction	11,899	82.4%	2,533	17.6%	1	0.0%	14,433
Third party allotment of shares	5,996	92.8%	465	7.2%	0	0.0%	6,461
Acquisition of own shares	5,393	97.2%	155	2.8%	2	0.0%	5,550
Business restructure	11,369	84.8%	2,040	15.2%	3	0.0%	13,412
Incentives improvement for executives	4,077	64.9%	2,198	35.0%	7	0.1%	6,282
Other proposals	63,443	89.0%	7,729	10.8%	90	0.1%	71,262
Total	174,788	87.2%	25,496	12.7%	223	0.1%	200,507

#### Share by proposal subject



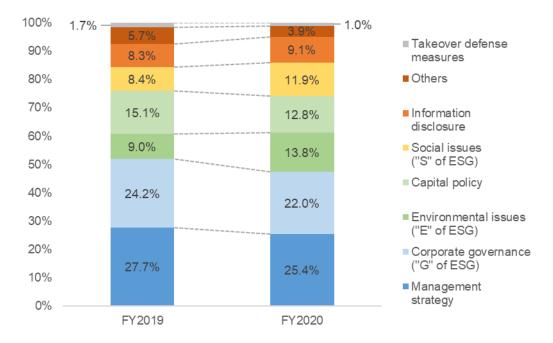
<sup>\*</sup> From the viewpoints of constraints related to the exercise of voting rights and additional cost burden, the exercise of voting rights is limited to 18 countries and regions (the United States, Canada, the United Kingdom, Ireland, Australia, New Zealand, Singapore, Hong Kong, Chile, the Czech Republic, Indonesia, Mexico, the Philippines, South Africa, Taiwan, Thailand, Pakistan and China A Stock).

## (4) Results of engagement activities (domestic equities)

Regarding the Transitional Long-term Benefit Fund, in fiscal year 2020, the Associations implemented engagement with a total of 11,911 companies through 22 investment management institutions to which domestic stock investment was entrusted. The number of cases of dialogue was 52,930.

Regarding major subjects of engagement, the number of cases of dialogue concerning management strategy issues came to 13,455, or 25.4% of the total, followed by dialogue concerning corporate governance issues with 11,663 cases (22.0%) and environmental issues with 7,328 cases (13.8%).

#### Change of composition of number of cases of engagement



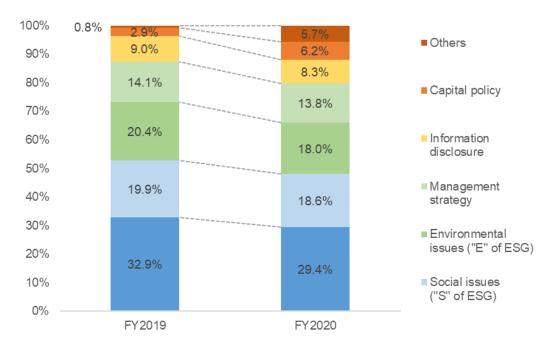
<sup>\*</sup> The standards for counting the number of cases of engagement vary among entrusted investment management institutions.

## (5) Results of engagement activities (foreign equities)

Regarding the Transitional Long-term Benefit Fund, in fiscal year 2020, the Associations implemented engagement with a total of 6,094 companies through 26 investment management institutions to which foreign stock investment was entrusted. The number of cases of dialogue was 24,460.

Regarding major subjects of engagement, the number of cases of dialogue concerning corporate governance issues came to 7,186, or 29.4% of the total, followed by dialogue concerning social issues with 4,552 cases (18.6%) and environmental issues with 4,407 cases (18.0%).

#### Change of composition of number of cases of engagement



<sup>\*</sup> The standards for counting the number of cases of engagement vary among entrusted investment management institutions.

## (6) Future initiatives

The Associations will continue to actively conduct stewardship activity.

#### ■Implementation of effective monitoring of entrusted investment management institutions

The Associations will continue to make sure that entrusted investment management institutions' stewardship activity is consistent with the Associations' policies and will conduct monitoring with emphasis placed on the "quality" of initiatives.

#### ■Revision of the Corporate Governance Principles, etc.

The Associations will revise the Corporate Governance Principles, the Guidelines for Exercising Shareholders' Voting Rights (Domestic Equities/Foreign Equities) as necessary while taking into consideration revisions of laws, regulations and codes and changes in the social situation.

#### ■Collaboration with other public pension funds, etc.

As part of their efforts to enhance the effectiveness and efficiency of stewardship activity, the Associations will also exchange opinions with member associations and other public pension funds, among other activities.

<sup>\*</sup> Excluding the Mutual Aid Association of Prefectural Government Personnel which does not hold equities

# 4

### Other major efforts

## (1) ESG Investment

As the Associations invest pension funds over the long term, the Associations consider it rational to aim to maximize the long-term return by paying attention not only to short-term business performance when making investment but also to factors related to sustainability, including ESG.

With respect to ESG investment, the Associations revised the Administration and Investment Policy for Transitional Long-term Benefit Adjustment Fund in line with the Basic Policy for Funds (public notice issued by four ministries) revised in 2020. The policy provides: the necessary initiatives shall be implemented, based on a case-by-case analysis, with a view to promoting investment considering non-financial elements including ESG (Environmental, Social, and Governance) in addition to financial elements based on the approach that the sustainable growth of investee companies and the entire market is necessary for the increase of return on investment portfolio over long time so as to secure long-term return for the benefit of members.

With respect to ESG investment of the Associations, each of the member associations has been taking necessary measures based on case-by-case analysis.

At present, the Japan Mutual Aid Association of Public School Teachers, the Japan Police Personnel Mutual Aid Association, the Mutual Benefit Association for Tokyo Metropolitan Government Employees, the National Federation, and the Pension Fund Association for Local Government Officials have entrusted investment in 15 domestic equity funds and one foreign equity fund as ESG funds.

# (2) Selection and management of entrusted investment management institutions, etc. (traditional assets)

#### ■Approach to selection

The Associations offer public invitations and invite entries under an asset manager registration system. In the selection process, the Associations closely examine investment policies for funds, investment processes and other factors and select investment management institutions based on a comprehensive evaluation from both quantitative and qualitative aspects while also taking into consideration opinions expressed at a meeting of outside experts.

#### Administration and evaluation of entrusted investment management institutions

The Associations receive monthly reports on the investment status and quarterly reports on the overview of investment results, future investment policy and other matters from entrusted investment management institutions. In addition, the Associations conduct detailed interviews concerning the overview of investment results, future investment policy and other matters and interviews through visits to entrusted investment management institutions.

Furthermore, the Associations conduct a comprehensive evaluation combining quantitative and qualitative evaluation by asset and by investment category (e.g., domestic equity market type and foreign equity growth type).

Comprehensive evaluation is intended to conduct evaluation from the long-term perspective and from the viewpoint of the role that each fund is expected to play. Quantitative evaluation assesses such factors as the excess return, the information ratio (the tracking error in the case of passive investment), and the cost performance (the excess return earned relative to fees). Qualitative evaluation assesses the quality of the portfolio investment that cannot be captured by quantitative evaluation and the communications capabilities, investment process and philosophy, portfolio structuring and monitoring, execution of transactions, business management, consideration of ESG factors, etc. of entrusted investment management institutions.

The Associations allocate funds in a consistent manner across the entire portfolio in consideration of not only the results of comprehensive evaluation but also the balance of strategy categories in each asset class and the balance of funds in each category.

#### ■Administration and evaluation of asset administration institutions

The Associations provide an incentive or give a reminder for asset administration institutions as appropriate by providing feedback on the results of qualitative evaluation of their asset administration status and by transferring funds from one institution to another depending on the results in order to ensure appropriate administration by asset administration institutions.



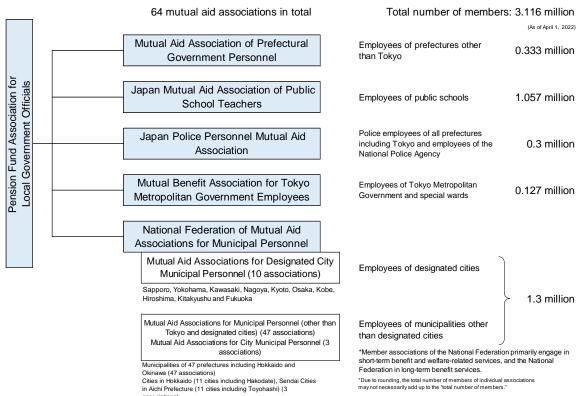
# Governance and Fund Management of Local Public Service Mutual Aid Associations

# 1 Establishment

Article 43 of the Local Public Service Act provides "A mutual aid system shall be implemented in order to provide appropriate benefits in cases of employees' illness, injury, childbirth, involuntary leave, calamity, retirement, disability or death, or their dependents' illness, injury, child birth, death or calamity." Based on this provision, the Local Public Officers, etc. Mutual Aid Association Act has been enacted.

The pension fund system for local government officials was established in December 1962 as a system to comprehensively manage the long-term benefits program, short-term benefits program and welfare services program for local government employees and their families, for the purpose of providing mutual aid for local government employees.

#### Outline of Local Public Service Mutual Aid Associations



# 2 Organization

### (1) Governing Council

Pursuant to the provisions of the Local Public Officers, etc. Mutual Aid Association Act, the Associations are required to establish a Governing Council. Revision of the articles of incorporation, the formulation and revision of the rules of operations, annual business plans, budgets and account settlement, disposal of important assets and assumption of significant debt are subject to deliberation by the Governing Council.

The designations, etc. of the governing councils and other committees at the Associations are as follows.

- Governing Council (Articles 6, 7, and 8 of the Local Public Officers, etc. Mutual Aid Association Act)
   Mutual Aid Association of Prefectural Government Personnel (Prefectural Mutual Aid Secretary
   Office), Japan Mutual Aid Association of Public School Teachers, Japan Police Personnel Mutual Aid
   Association
- Governing Council (Articles 38-4 and 38-5 of the Local Public Officers, etc. Mutual Aid Association Act)

Pension Fund Association for Local Government Officials

• Associations Committee (Articles 6, 9 and 10 of the Local Public Officers, etc. Mutual Aid Association Act)

Mutual Benefit Association for Tokyo Metropolitan Government Employees, Mutual Aid Associations for Designated City Municipal Personnel, Mutual Aid Associations for Municipal Personnel (other than Tokyo and designated cities), Mutual Aid Associations for City Municipal Personnel

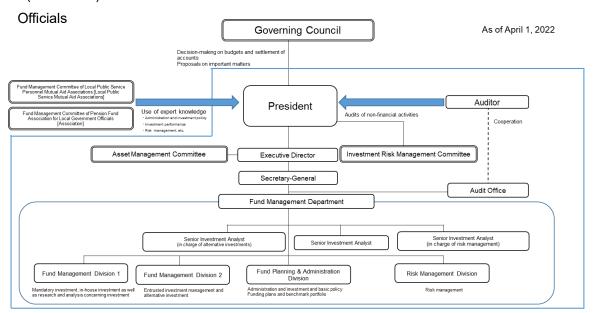
• General Committee (Articles 30, 31 and 32 of the Local Public Officers, etc. Mutual Aid Association Act)

National Federation

• Management Board of Trustees (Articles 144-5, 144-6 and Article 144-7 of the Local Public Officers, etc. Mutual Aid Association Act)

Group Mutual Aid Department of Prefectural Mutual Aid Association

#### ■(Reference) Governance structure for Pension Fund Association for Local Government



# (2) Fund Management Committee of Local Public Service Personnel Mutual Aid Associations

# ■Outline of Fund Management Committee of Local Public Service Personnel Mutual Aid Associations

To study expert matters pertaining to the administration and investment of funds based on the Basic Policy for Management and Investment of Transitional Long-term Benefit Adjustment Fund, etc., the Fund Management Committee of Local Public Service Personnel Mutual Aid Associations has been established, which is comprised of individuals who possess academic knowledge or practical experience in areas such as economics, finance, and fund management (the "Fund Management Committee").

The Fund Management Committee can discuss and receive reports concerning expert matters related to the administration and investment of each fund and also can express its opinions on important matters upon request from the President of the Pension Fund Association for Local Government Officials.

Secretaries general of the Local Public Service Mutual Aid Associations attend meetings of the committee as observers. In addition, a working group of practitioners from the Local Public Service Mutual Aid Associations established under the committee deliberates matters to be studied by the committee and reports the results to the Fund Management Committee.

#### ■Matters for deliberation and report by the Fund Management Committee

Deliberation matters	Reporting matters
Matters concerning formulation and revision of the model portfolio     Matters concerning establishment and revision of administration and investment policy     Matters concerning establishment and revision of risk management implementation policy     Matters concerning establishment and revision of investment policy for new investment instruments     Other expert matters concerning the administration and investment of each fund	- Investment performance - Status of risk management - Investment status of new investment instruments - Status of training and nurturing of expert personnel - Other matters required by the Fund Management Committee concerning the administration and investment of each fund

### ■List of Fund Management Committee Members (As of April 1, 2022)

Hidetaka Kawakita	Kyoto University, Professor Emeritus
Konosuke Kita	Russell Investments Japan Co., Ltd.
	Executive Consultant/Director, Consulting
Hisae Sato	Trustee, International Christian University
Toshio Serita	Professor, Department of Economics, Aoyama Gakuin
	University
Yoshiko Takayama	J-Eurus IR Co., Ltd.
	Managing Director
Hitoshi Takehara	Professor, Waseda Business School (Graduate School of
	Business and Finance)
Katsuyuki Tokushima	NLI Research Institute
	Director, Member of the Board
	Head of Pension Research, CMA
	Financial Research Department
Akiko Nomura	Nomura Institute of Capital Markets Research
	Managing Director, Research Department
Masahiro Morimoto	All-Japan Prefectural and Municipal Workers Union
	General Manager, Central Executive Committee Bureau
	of Labor
Chairperson Takaaki Wakasugi	The University of Tokyo, Professor Emeritus
	Chairman, Japan Corporate Governance Research
	Institute

#### ■Past Meetings of the Fund Management Committee

Meeting number	Meeting date	Main theme
31st Meeting	July 13, 2021	<ul> <li>Review of Operations reports concerning administration and investment of individual funds in FY2020 (Local Public Service Mutual Aid Associations)</li> <li>Status of risk management of individual funds in FY2020 (Local Public Service Mutual Aid Associations)</li> <li>Examination of the benchmark portfolio of the Annuity Retirement Benefit Fund</li> </ul>
32nd Meeting	November 22, 2021	Response to inclusion of Chinese government bonds in the FTSE World Government Bond Index Revision of the Administration and Investment Policy for Managed Reserve Fund for Employees' Pension Insurance Schemes Revision of the Administration and Investment Policy for Transitional Long-term Benefit Fund Status of investment of individual funds in the second quarter of FY2021 (Local Public Service Mutual Aid Associations) Status of risk management of individual funds in the first quarter of FY2021 (Local Public Service Mutual Aid Associations)
33rd Meeting	March 29, 2022	Status of investment of individual funds in the third quarter of FY2021 (Local Public Service Mutual Aid Associations)     Status of risk management of individual funds in the third quarter of FY2021 (Local Public Service Mutual Aid Associations)     Examination of the benchmark portfolio of the Employees' Pension Insurance Benefit Adjustment Fund     Examination of the benchmark portfolio of the Transitional Long-term Benefit Adjustment Fund

# (3) Committee of specialists

For expert matters pertaining to the administration and investment of the Transitional Long-term Benefit Association Reserve Fund, etc., including the establishment and revision of basic policy, the Associations utilize and consider expert knowledge of committees of experts comprised of individuals who possess academic knowledge or practical experience in areas such as economics, finance and fund investments.

The names of the committees of specialists of the Associations are as follows:

Names of associations	Names of committees
Mutual Aid Association of Prefectural Government Personnel	Pension Asset Management Committee
Japan Mutual Aid Association of Public School Teachers	Asset Management Committee
Japan Police Personnel Mutual Aid Association	Study Group on Fund Management Issues, Japan Police Personnel Mutual Aid Association Headquarters
Mutual Benefit Association for Tokyo Metropolitan Government Employees	Study Group on Fund Management
National Federation of Mutual Aid Associations for Municipal Personnel	Fund Management Committee
Pension Fund Association for Local Government Officials	Fund Management Committee of Pension Fund Association for Local Government Officials

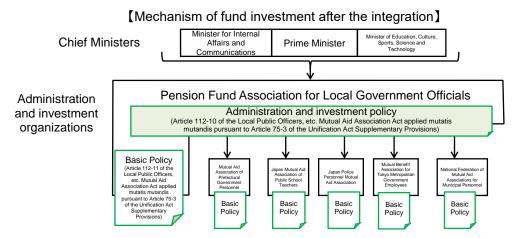
# 3

#### Investment of funds

### (1) Mechanisms

The Pension Fund Association for Local Government Officials establishes Administration and Investment Policy (including the Portfolio at Local Public Service Mutual Aid Associations), which serves as the common policy for administration and investment organizations (the Local Public Service Mutual Aid Associations) subject to approval from the Minister for Internal Affairs and Communications. (Article 112-10 of the Local Public Officers, etc. Mutual Aid Association Act applied mutatis mutandis pursuant to Article 75-3 of the Unification Act Supplementary Provisions)

A Basic Policy (including the benchmark portfolio) pertaining to administration and investment of funds is established by the administration and investment organizations so as to conform to the Administration and Investment Policy set by the Pension Fund Association for Local Government Officials. (Article 112-11 of the Local Public Officers, etc. Mutual Aid Association Act applied mutatis mutandis pursuant to Article 75-3 of the Unification Act Supplementary Provisions)



## (2) Basic approach to investment

#### ■Basic policy

As a basic policy, investment shall be made for the purpose of contributing to the stable management of the Transitional Long-term Benefit scheme operations. In the investment management, particular attention shall be paid to downside risks and constant consideration shall be given to the relationship between future liabilities and the funds in light of the characteristics of a closed pension plan, which receives no new contribution income.

In the management of funds, investments shall be made in a way that ensures appropriate diversification across multiple assets with different risk/return profiles and other characteristics.

Moreover, for the investment of the Transitional Long-term Benefit Fund, which has the characteristics of a closed pension plan, the benchmark portfolio shall be determined and appropriately managed so as to secure the required return on investment of the funds at the minimum risk, in due consideration of the relationship between future liabilities and the funds. In addition, efforts shall be made to secure the benchmark return for overall assets and each asset class in each fiscal year as well as over the long term.